

BOSNIAN BREAKTHROUGH

Scorecard – Schengen White List Conditions

Based on the assessments by the European Commission of progress
in implementing the visa roadmap from 18 May 2009 and ESI's and Populari's detailed
assessment of Bosnian progress since then

28 September 2009

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|----|---------------|-------------------|-------------|
| 1. | Macedonia | May 2009 | score: 1 |
| 2. | Bosnia | Sept. 2009 | score: 1.25 |
| 3. | Montenegro | May 2009 | score: 1.75 |
| | Serbia | May 2009 | score: 1.75 |
| 4. | Albania | May 2009 | score: 3 |
| | Bosnia | May 2009 | score: 3 |
| 5. | Kosovo | | score: - |

	Albania (May 2009)	Bosnia & Herzegovina (May 2009)	Bosnia & Herzegovina (Sept. 2009)	Macedonia (May 2009)	Montenegro (May 2009)	Serbia (May 2009)
Block 1: Document security	3	3	1	1	1	1
Block 2: Illegal migration incl. readmission	3	3	1	1	2	2
Block 3: Public order and security	3	3	2	1	2	2
Block 4: External relations and fundamental rights	3	3	1	1	2	2
Average	3	3	1.25	1	1.75	1.75

Visa roadmap implementation in Bosnia & Herzegovina Comparison May/September 2009

	May 2009	Sept 2009
Block 1: Document security		
ESI/Popolari assessment: BiH generally meets the benchmarks under block 1.		
1.1 Issue biometric passports in line with ICAO and EC standards	3+	2+
1.2 Ensure integrity and security of the personalisation & distribution process	3+	1-
1.3 Establish anti-corruption training & ethical codes for officials (passports, visas)	3	1-
1.4 Report lost and stolen passports to Interpol/LASP database	3+	1
1.5 Ensure a high level of security of breeder documents and ID cards, incl. issuance procedures	3	2+
Block 2: Illegal Migration including Readmission		
ESI/Popolari assessment: BiH generally meets the benchmarks under block 2.		
2.1.1 Adopt and implement Nat. Integrated Border Management Strategy and Action Plan	3+	1-
2.1.2 Adopt and implement legislation on movement of persons at the external borders, legislation on border authorities	2-	1
2.1.3 Take budgetary and other measures ensuring infrastructure, equipment, IT at external borders	3	2+
2.1.4 Establish anti-corruption training & ethical codes for officials (border management)	2+	1-
2.1.5 Conclude working arrangement with FRONTEX	1	1
2.2.1 Implement carrier's responsibility (in the Law on Movements and Stay of Aliens and Asylum)	1	1
2.3.1 Implement asylum legislation (in the Law on Movements and Stay of Aliens and Asylum)	2+	1
2.3.2 Provide adequate infrastructure (reception centres for asylum seekers) & strengthen bodies responsible for asylum procedures	1-	1-
2.4.1 Mechanism to monitor migration flows (incl. migration profile), set up responsible bodies	2-	1-
2.4.2 Adopt and implement national returnee reintegration strategy	3+	2
2.4.3 Conduct inland detection, investigations of org. facilitated illegal migration	3+	2
2.4.4 Implement the Law on Movement and Stay of Aliens and Asylum	1-	1
2.4.5 Ensure expulsion of illegally residing third-country nationals	1-	1
Block 3: Public order and security		
ESI/Popolari assessment: BiH meets the majority of benchmarks under block 3.		
3.1.1 Implement 2006 strategy to fight organised crime and corruption (in particular cross-border aspects) by adopting & implementing the foreseen action plans	3+	2+
3.1.2 Adopt and implement strategy and action plan to fight trafficking in human beings	1-	1
3.1.3 Adopt and implement strategy to fight money laundering and financing of terrorism, implement legislation on confiscation of assets of criminals	3+	2+
3.1.4 Adopt and implement strategy and action plan to fight drug trafficking, info at border crossing points about drug seizures and persons involved, internat. Cooperation	3+	2+
3.1.5 Implement National Anti-Corruption Strategy and action plan, take additional measures	3+	2+
3.1.6 Implement relevant UN and CoE conventions as well as GRECO recommendations in the areas listed above and the fight against terrorism	3+	2+
3.2.1 Implement internat. conventions on judicial cooperation in criminal matters	2+	1
3.2.2 Improve judicial cooperation in criminal matters with EU MS and regional countries	3+	1
3.2.3 Develop working relations with Eurojust	1	1
3.3.1 Improve law enforcement co-operation among relevant national agencies	3+	2
3.3.2 Set up coordination mechanisms for information exchange between national agencies	3+	2+
3.3.3 Improve law enforcement cooperation and info exchange regionally and with EU MS	2-	2-
3.3.4 Improve operational and special investigative capacity of law enforcement services to tackle cross-border crime	3+	2-
3.3.5 Prepare operational cooperation agreement with Europol	3+	1-
3.4.1 Implement 2006 Law on Data Protection, set up supervisory authority	3+	1
3.4.2 Implement internat. conventions on personal data protection	unclear	unclear
Block 4: External Relations and Fundamental Rights		
ESI/Popolari assessment: BiH generally meets the benchmarks under block 4.		
4.1.1 Ensure freedom of movement for citizens without discrimination	2-	2-
4.2.1 Ensure access to travel and identity documents for all citizens	1-	1-
4.2.2 Ensure access to identity documents for IDPs and refugees	2	1-
4.3.1 Adopt and enforce legislation on anti-discrimination	3+	2-
4.3.2 Implement law on citizenship	1-	1-
4.3.3 Ensure investigation of ethnically motivated incidents in the area of freedom of movement	2-	1-
4.3.4 Ensure respect for constitutional provisions on protection of minorities	2	2
4.3.5 Implement relevant policies regarding minorities, including Roma	1-	1-

The grading system is based on 3 grades, 1 (top) to 3, and uses corresponding colours. For more information on the *ESI Schengen White List Project*, supported by the Robert Bosch Stiftung: www.esiweb.org/whitelistproject